



# Global Warming-related Policies of the Japanese Government

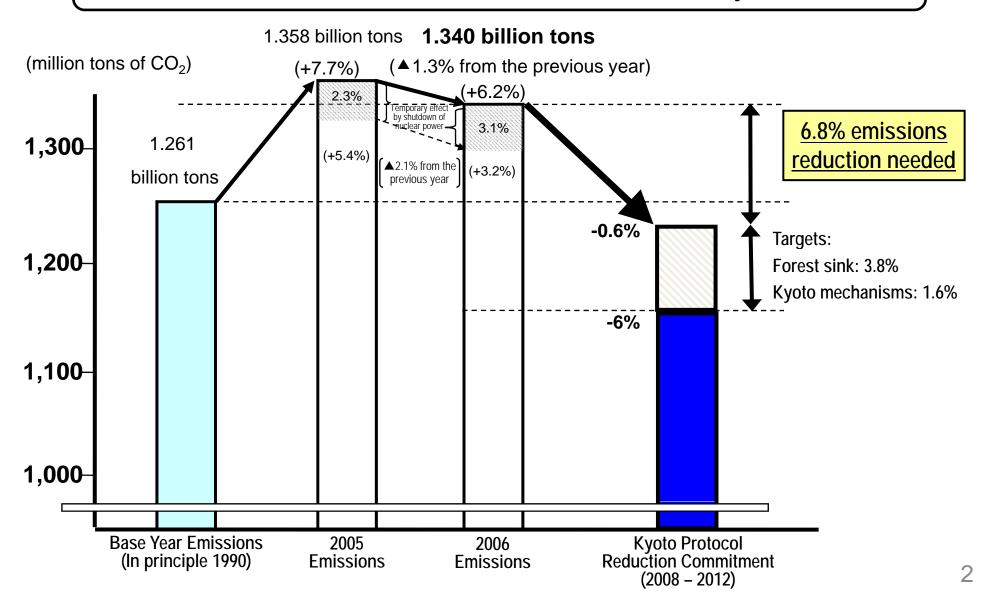
Kyoto Protocol Target Achievement Plan–

Sei Kato Ministry of the Environment, Japan

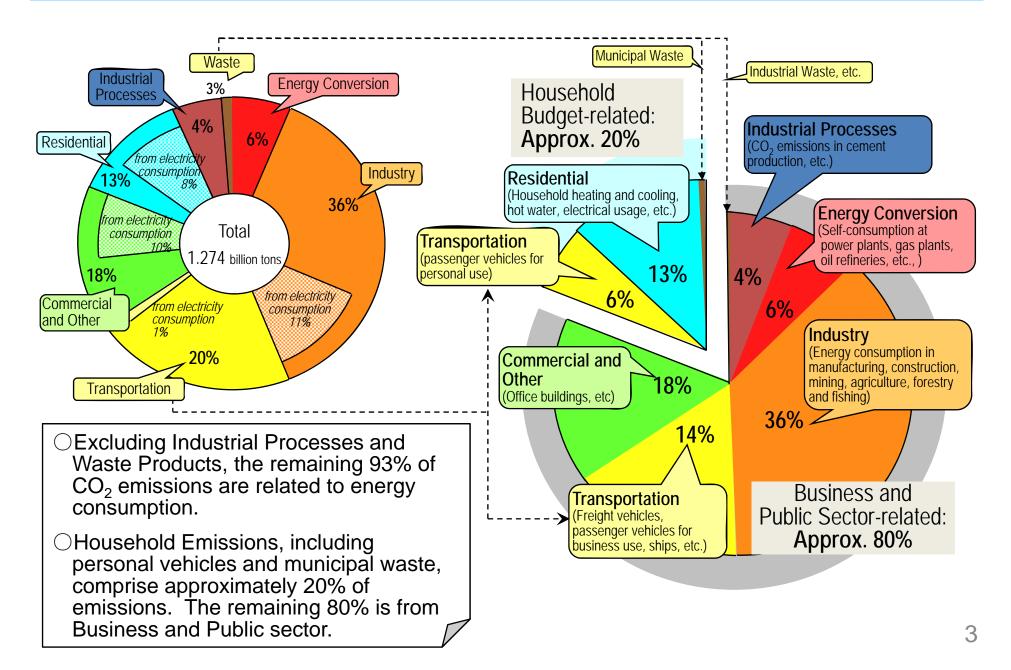


# **Greenhouse Gas Emissions in Japan**

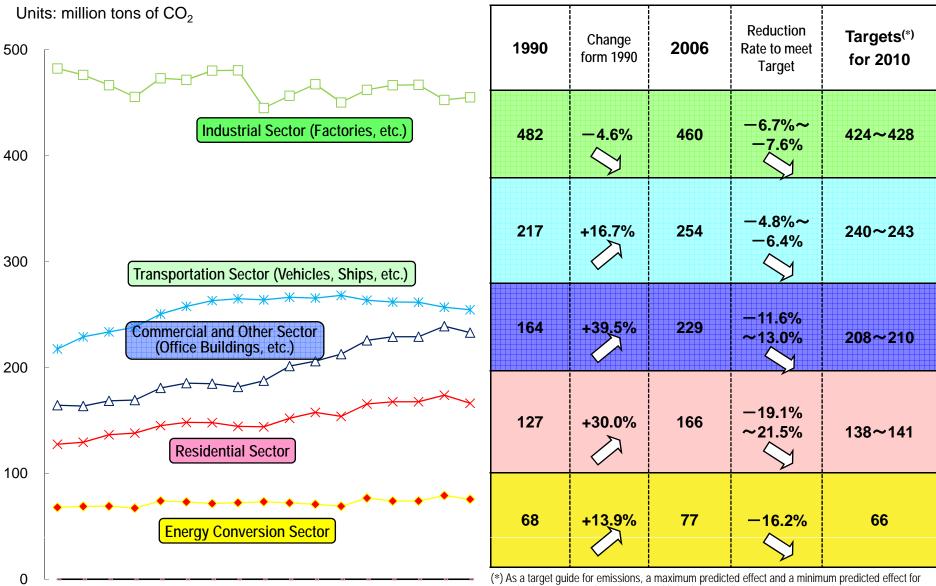
Japanese emissions for 2006 were 6.2% above those of the base year, meaning reductions of 6.8% are needed to meet the 6% reduction commitment under the Kyoto Protocol.



# CO<sub>2</sub> Emissions by Sectors and Actors (2006 Preliminary Figures)



# Trends in CO<sub>2</sub> Emissions from Energy by Sectors and the Targets for 2010

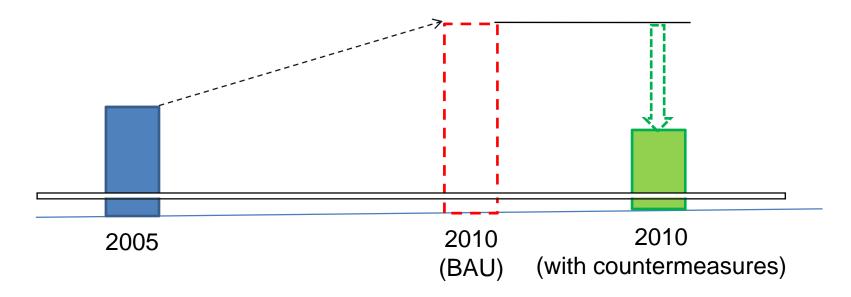


1990 1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006

reduction measures have been established. Naturally, the goal is to try and achieve the maximum effect; however, even if only the minimum effect is achieved, it has been formulated so that it will at least meet Japan's targets under the Kyoto Protocol.

# How to predict the future GHG

- 1. Forecast population, energy prices, GDP and so on in the future (ex. 2010).
- 2. Predict business as usual (BAU) case (without any countermeasure case).
- 3. List the countermeasures (energy saving, renewable energy supply increasing etc.)
- 4.Estimate each countermeasure's mitigation impact (with no overlaps) reducing GHG emissions.
- 5. Predict the GHG emissions with all countermeasures.



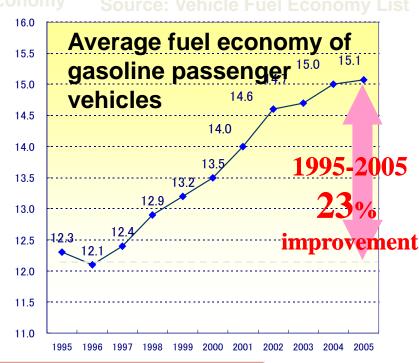
# Energy efficiency standards for electric appliances and automobiles: Top Runner Program

Equipment	Improvement in energy efficiency (Results)		
TV sets	25.7% (FY 1997 > FY 2003)		
Video-cassette recorders	73.6% (FY 1997 > FY 2003)		
Air conditioners *	67.8% ( FY 1997 > FY 2004)		
Electric refrigerators	55.2% ( FY 1998 > FY 2004)		
Electric freezers	29.6% ( FY 1998 > FY 2004)		
Gasoline passenger vehicles *	22.8% (FY 1995 > FY 2005)		

<sup>\*</sup> Note that the effects of reducing energy consumption are indicated as inverse numbers because COP or fuel economy (km/L) is used as an energy consumption efficiency index.

# Energy efficiency StandardsTop Runner Program for Vehicles -

- The fuel standard in 2010 was almost achieved in 2004.
- New fuel efficiency standard
  - Target year: 2015 (base year 2004)
  - Coverage: automobiles, trucks, buses both gasoline and diesel
  - Efficiency target



Type	Efficiency target [2004 > 2015]		
Automobiles	13.6km/l > 16.8km/l	23.5% improvement	
Small-size Buses	8.3 km/l > 8.9 km/l	7.2% improvement	
<b>Small-size Trucks</b>	13.6km/l > 16.8km/l	12.6% improvement	





# Evaluation and Review Schedule for the Kyoto Protocol Target Achievement Plan

◆ A comprehensive review of the Kyoto Protocol Target Achievement Plan has been scheduled to coincide with the start of the first commitment period in 2008 in order to ensure that Japan's 6% reduction commitment is met.

Evaluation and Review Schedule for the Kyoto Protocol Target Achievement Plan

Joint deliberation by the Central Environmental Council and the Industrial Structure Council		Global Warming Prevention Headquarters		
Nov. 2006 – Dec. 2007	30 deliberations	Oct. 2007		Decision on basic policy for
Sep. 2007 Interim Report)			conducting review of the Kyoto Protocol Target Achievement Plan	
(Feb. 2008	2008 Final Report)		Revision of the Kyoto Protocol Target Achievement Plan	

#### <Future Schedule>

2008:

Cabinet approval of revised target achievement plan

Carry out strict checks each year, in light of actual values, and get Cabinet approval of plan revisions on an asneeded basis.

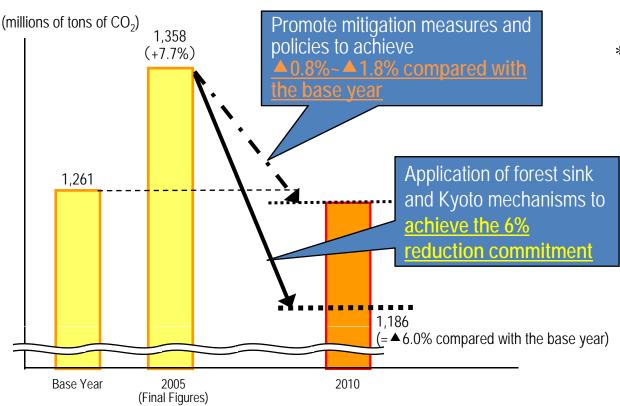
April: Publicly announce final emissions figures for the year before last
June: Perform progress check for the year before last (and the previous year)
October: Publicly announce preliminary emissions figures for the previous year
Within the year: Perform progress check for the previous year (and the first
half of the year)

2009:

Comprehensive evaluation and review

# Overview of the Revision of the Kyoto Protocol Target Achievement Plan (March 28, 2008)

#### **OProjected Greenhouse Gas Emissions for 2010**



\* In the final report issued jointly by the Central Environmental Council and the Industrial Structure Council in February of this year, it was determined that, despite the fact that relying solely on current reduction measures will likely leave Japan short of its commitment target by 22 – 36 million tons of CO<sub>2</sub>, the full-scale implementation of additional measures and policies in each sector will enable Japan to reduce an extra 37 million tons or more of CO<sub>2</sub> and thereby meet its reduction target of 6% under the Kyoto Protocol.

## Framework for the Revision of the Kyoto Protocol Target Achievement Plan

#### Measures and Policies for Achieving Targets

- 1. Measures and Policies relating to Greenhouse Gas Emissions Reduction, Removal, etc.
- (1) Measures and Policies relating to Greenhouse Gas Emissions Reduction [Examples of Primary Additional Measures]
- O Promotion of voluntary action plans
- O Increased energy-saving performance of houses and buildings
- O Improvement of energy efficiency of equipment that meets Top-runner Standards, etc.
- O Ensuring thorough energy management at factories and offices, etc.
- O Improvement of automobile fuel efficiency
- O Promotion of emissions reduction measures amongst small and medium-sized enterprise
- O Measures for the agriculture, forestry and fisheries, water and sewage, traffic flow, etc.
- O Measures for urban greening, waste, and Three Fluorinated Gases (HFCs, PFCs and SF6), etc.
- O Promotion introduction of new energy sources
- (2) Greenhouse Gas Sink Measures
- O Forest management such as tree thinning, promotion of the "Beautiful Forest Building National Campaign"

#### 2. Cross-sector Policies

- O Systems for Calculation, Reporting and Public Disclosure of Greenhouse Gas Emissions
- O Development of national campaigns

#### Issues needing to be addressed promptly

- O Domestic Emissions Trading System
- Environment tax
- O Departure from late-night work and lifestyles
- Introduction of daylight savings

#### Targets of Greenhouse Gas Emissions and Removals

		Emissions Targets for 2010*		
		Million tons of CO <sub>2</sub>	Base Year Total Emissions Comparison	
CO <sub>2</sub>	from Energy	1,076~1,089	+1.3%~+2.3%	
	Industry	424~428	-4.6%~-4.3%	
	Commercial and Other	208~210	+3.4%~+3.6%	
	Residential	138~141	+0.9%~+1.1%	
	Transportation	240~243	+1.8%~+2.0%	
	Energy Conversion	66	-0.1%	
CO <sub>2</sub> f	from non-Energy, CH <sub>4</sub> , N <sub>2</sub> O	132	<u>-1.5%</u>	
HFC	s, PFCs SF6	31	<u>-1.6%</u>	
Gree	nhouse Gas Emissions	1,239~1,252	<u>-1.8%~-0.8%</u>	

(\*) As a target guide for emissions, a maximum predicted effect and a minimum predicted effect for reduction measures have been established. Naturally, the goal is to try and achieve the maximum effect; however, even if only the minimum effect is achieved, it has been formulated so that it will at least meet Japan's targets under the Kyoto Protocol.

For definite progress towards 6% reduction commitment under the Kyoto Protocol, all measures, including sink measures and Kyoto mechanisms, will be implemented.

## Procedure of Measures and Policies based on the Target Achievement Plan

## Achieving both Economic and Environmental Progress

Bold execution of Global Warming mitigation measures accompanying the Transformation of a broad Socio-economic System

Follow up on the voluntary action plans by Industry

Greening of the automobile tax

Domestic emissions trading system, etc.

prompt, comprehensive examination

Utilize diverse policy tools

Promote measures through the mobilization of all available policy methods, such as voluntary methods, regulatory methods, economic methods, and informational methods

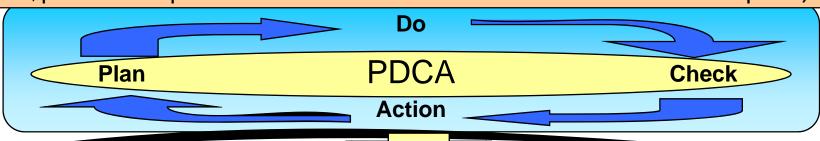
"Top Runner" regulations from the Law Concerning the Rational Use of Energy

Systems for Calculation, Reporting and Public Disclosure of Greenhouse Gas Emissions

(Law Concerning the Promotion of Measures to Cope with Global Warming

Perform strict checks on plan implementation twice a year, and ensure that revisions to the plan can be made flexibly on an as-needed basis

(In 2009, perform a comprehensive evaluation and review for the entire first commitment period)



- Definite achievement of Kyoto Protocol targets
- •Further long-term, ongoing emissions reductions in greenhouse gases on a global scale
- → Build a low carbon society centering on the development of innovative technologies

# **Measures in Industrial Sector**

Promotion and strengthening of voluntary action plans in industry 66.9 million tons of CO<sub>2</sub>

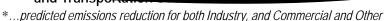
- O Steady implementation and follow-up of voluntary action plans
  - ① Draw up new plans for sectors without them
  - ② Quantify qualitative targets
  - ③ Perform strict follow-up by the government
  - Raise targets when original target is exceeded

Introduction and Promotion of highly energy conserving facilities and equipment 3.6~5.1 million tons of CO<sub>2</sub>

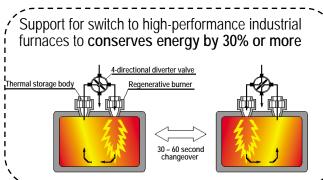
- O Diffusion of energy-conserving equipment in the manufacturing sector (3.4~4.9 million tons of CO<sub>2</sub>)
- O Diffusion of more fuel efficient construction machinery in the construction sector (200,000 tons of CO<sub>2</sub>)

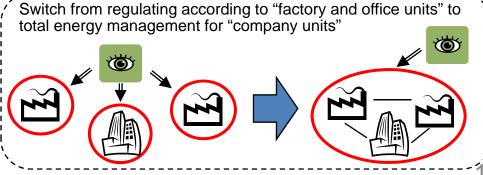
Ensuring thorough energy management, etc. 10.2~11.8 million tons of CO<sub>2</sub>

- O Ensuring thorough energy management at factories and offices, etc. (8.2~9.8 million tons of CO<sub>2</sub>)
- O Promotion of emissions reduction measures amongst small and medium-sized enterprise (1.82 million tons of CO<sub>2</sub>)\*
- O Measures by the agriculture, forestry and fisheries industry (220,000 tons of CO<sub>2</sub>)
- Measures by Industry in the Commercial and Residential, and Transportation Sectors









# **Measures in Commercial and Other Sector**

Promotion and strengthening of voluntary action plans in industry 3.7 million tons of CO<sub>2</sub>

O Promotion and strengthening of voluntary action plans in industry (Commercial and Other Sector)

#### Initiatives by public institutions 160,000 tons of CO<sub>2</sub>

- O Initiatives by central governmental public institutions
- O Initiatives by local governmental public institutions
- Promotion of initiatives by public institutions other than central and local governments

## CO<sub>2</sub> reductions from buildings, facilities, equipment, etc. 66.6~69.8 million tons of CO<sub>2</sub>

- O Increased energy-saving performance of buildings (28.7 million tons of CO<sub>2</sub>)
- O Promotion of Low carbon city through thermal environmental improvements such as urban greening to prevent the heat island effect (5,000~20,000 tons of CO<sub>2</sub>)
- O Diffusion of energy management systems (5.2~7.3 million tons of CO<sub>2</sub>) \*\*
- O Improvement of energy efficiency of equipment that meets Top-runner Standards (26 million tons of  $CO_2$ ) \*\*
- O Support for the development and diffusion of highly-efficient energy saving equipment
  - Diffusion of highly efficient energy saving equipment (6.5~7.6 million tons of CO<sub>2</sub>)\*\*
  - Diffusion of energy saving commercial cooling and refrigeration equipment (160,000 tons of CO<sub>2</sub>)

- ... predicted emissions reduction for both Industry, and Commercial and Other
- \*\* ... predicted emissions reduction for both Commercial and Other, and Residential
- \*\*\* ... predicted emissions reduction for both Commercial and Other, and Energy Conversion

Ensuring thorough energy management, etc. 12 million~13.6 million tons of CO<sub>2</sub>

- Ensuring thorough energy management at factories and offices, etc. (8.2~9.8 million tons of CO<sub>2</sub>)\*
- O Promotion of emissions reduction measures amongst small and medium-sized enterprise (1.82 million tons of CO<sub>2</sub>)\*
- O Initiatives in water and sewage, and waste treatment (1.97 million tons of CO<sub>2</sub>) \*\*\*

Development of national campaigns 10.7~12.2 million tons of CO<sub>2</sub> \*\*

- O 'Cool Biz' and 'Warm Biz' (1 million tons of CO<sub>2</sub>)
- O Information provision by energy suppliers, etc. (1.5~3 million tons of CO<sub>2</sub>)\*\*
- O Promotion of replacement with energy saving equipment (8.16 million tons of CO<sub>2</sub>)\*\*



# **Measures in Residential Sectors**

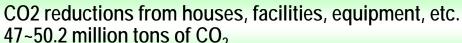
Development of national campaigns 9.7~11.2 million tons of CO<sub>2</sub>\*

- O Information provision and awareness raising
  - Information provision by energy suppliers, etc.
     (1.5~3 million tons of CO<sub>2</sub>)\*
  - Six actions to be taken to mitigate global warming
  - Promotion of replacement with energy saving equipment (8.16 million tons of CO<sub>2</sub>)\*
- O Environmental education, etc.

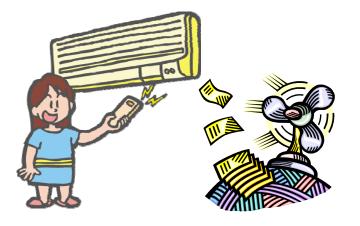








- O Increased energy-saving performance of houses (9.3 million tons of CO<sub>2</sub>)
  - Increase the energy-saving performance of houses
  - Model initiatives for reducing CO<sub>2</sub> involving a collaboration between home builders, consumers, etc.
- O Diffusion of energy management systems (5.2~7.3 million tons of CO<sub>2</sub>) \*
- O Improvement of energy efficiency of equipment that meets Top-runner Standards (26 million tons of CO2) \*
- O Support for the development and diffusion of highly-efficient energy saving equipment (6.5~7.6 million tons of CO<sub>2</sub>) \*



# **Measures in Transportation Sectors**

Automobile and road traffic measures 32~33.3 million tons of CO<sub>2</sub>

- O Promotion of automobile measures (24.7~25.5 million tons of CO<sub>2</sub>)
- O Promotion of traffic flow measures (4.9 million tons of CO<sub>2</sub>)
  - Diverse and flexible fare payment measures on highways (200,000 tons of CO<sub>2</sub>)
  - Coordinate automobile traffic demand (300,000 tons of CO<sub>2</sub>)
  - Promote Intelligent Transport Systems (ITS) (3.7 million tons of CO<sub>2</sub>)
  - Reduce road construction (680,000 tons of CO<sub>2</sub>)
  - Promote measures against the bottleneck crossings, etc. (180,000 tons of CO<sub>2</sub>)
  - Improve road safety facilities (410,000 tons of CO<sub>2</sub>)



- O Promotion of environmentally friendly use of automobiles
  - Promotion of environmentally friendly use of automobiles (1.39 million tons of CO<sub>2</sub>)
  - Limit the maximum speed of large trucks on highways (470,000~970,000 tons of CO<sub>2</sub>)
- O Development of national campaigns (related to 'eco-driving' and public transport, etc.)

#### Promotion of public transportation, etc. 6.1 million tons of CO<sub>2</sub>

- O Promote use of public transportation (3.75 million tons of CO<sub>2</sub>)
- O Promotion of the development and introduction of energyefficient trains, ships and planes
  - Improve energy consumption efficiency in railway (400,000 tons of CO<sub>2</sub>)
  - Improve energy consumption efficiency in aviation (1.9 million tons of CO<sub>2</sub>)



Promotion and strengthening of voluntary action plans in industry (Transportation sector)

13.1 million tons of CO<sub>2</sub>

Promote more efficient means of distribution. 18.6 million tons of CO<sub>2</sub>

Promote traffic alternatives using information and communications such as teleworking 500,000 tons of CO<sub>2</sub>



- O Promotion of CO<sub>2</sub> reductions through collaborative efforts by shippers and distributors.
  O Promotion of CO<sub>2</sub> reductions through collaboration between modal shifts and trucking
  - Comprehensive Measures to Improve the Environmental Friendliness of Marine Transport (1.26 million tons of  $\rm CO_2$ )
  - Modal shift to railway freight (800,000 tons of CO<sub>2</sub>)
  - Diffusion of ships which contribute to energy conservation (10,000 tons of CO<sub>2</sub>)
  - Improve efficiency of trucking (13.89 million tons of CO<sub>2</sub>)
  - Reduce land transport distance of international freight (2.62 million tons of CO<sub>2</sub>)
- ODiffusion of the Green Management Certification system

# **Measures in Energy Conversion Sector**

Promotion and strengthening of voluntary action plans in industry 16.3~17.3 million tons of CO<sub>2</sub>

- O Promotion and strengthening of voluntary action plans in industry (petroleum, gas, and designated electrical providers (PPS: Power Producer and Supplier)) (2.3 million tons of CO<sub>2</sub>)
- O Improvement of the CO<sub>2</sub> emission basic unit in electrical industry
  - Reduce the CO<sub>2</sub> emission basic unit by promotion of nuclear energy, etc. (14~15 million tons of CO<sub>2</sub>)



#### Energy type-specific measures

- O Steady promotion of nuclear power
- O Introduction and expansion of natural gas
- O Promotion of efficient petroleum usage
- O Promotion of efficient LP gas usage
- O Realization of a hydrogen society







#### Promote measures for new energy sources

55~64.6 million tons of CO<sub>2</sub>

- O Promotion of introduction of new energies, etc.
  - Promote measures for new energy sources (expand use of biomass heat photovoltaic power generation,, etc.) (38~47.3 million tons of CO<sub>2</sub>)
  - Promote the introduction of co-generation and fuel cells (14~14.3 million tons of CO<sub>2</sub>)
- O Promotion of biomass utilization
  - Promote the use of biomass (construct 'biomass towns') (1 million tons of CO<sub>2</sub>)\*
- O Initiatives in water and sewage, and waste treatment (1.97 million tons of CO<sub>2</sub>)\*\*





<sup>\*...</sup> partially includes 'new energy measures'

<sup>\*\*...</sup> predicted emissions reduction for both Commercial and Other, and Energy Conversion

## **Greenhouse Gas Sink Measures**

O Promote measures for greenhouse gas sinks by promoting forest and forestry measures

<approx. 47.67 million tons of CO<sub>2</sub>>

- Development of Sound Forests
- Appropriate management and conservation of protection forests, etc.
- Promotion of forest establishment with the participation of citizens, etc.
- Make use of timber and wood biomass

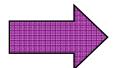
○ Promotion of urban greening, etc. <approx. 740,000 tons of CO<sub>2</sub>>



### **Regeneration of neglected forests**



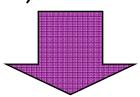
(Forestry Agency photo) [wind-fallen trees] Forest where appropriate thinning has been carried out



[Post-thinning forest]



Target of removals 3.8% of total GHG emissions of base year (13 million tons of carbon)



It is projected that if current levels of forest management, the target amount of removals will be short by 1.1 million tons.

(Kanagawa Prefecture)
[Topsoil erosion in forests]

Over the six years from 2007 to 2012, 200,000ha of additional forest management, thinning, etc., is needed annually

# **Application of the Kyoto Mechanisms**

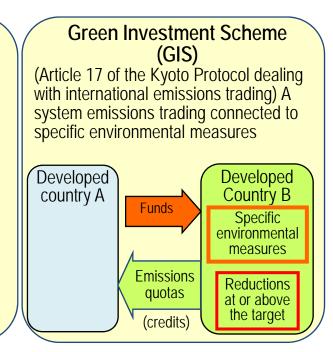
- OCredits counting towards the achievement of one's own country's commitment targets can be acquired for reducing the emissions of other countries by carrying out reduction projects in those countries.
- O ① Contribute to the definite and cost-effective achievement of Japan's commitments while ② preventing global warming and ③ contributing to the sustainable development of developing nations.
- OApplication of the Kyoto mechanisms, in principle, as a supplement to domestic measures (1.6% of total base year (1990) emissions). Revisions were made to the Law Concerning the Promotion of Measures to Cope with Global Warming during the 2006 regular session of the Diet in order to put in place needed regulations for the acquisition by the government of credits.

# Joint Implementation (JI) Developed countries work together on reduction projects, and the amount of reductions achieved count towards the achievement of the countries' own targets. Developed Country B Funds Technology Developed Country B Joint reductions project

(credits)

Reductions

#### Clean Development Mechanisms (CDM) Developed countries and developing countries work together on reduction projects and the amount of reductions achieved count towards the achievement of the participating developing countries' own Developed \ Developing country A country B Funds Technology Joint reductions project Reductions Reductions (credits)



# Projected Greenhouse Gas Emissions for 2010

